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SUPREME COURT NO. <u>97616-3</u> COURT OF APPEALS NO. <u>77175-2-I</u>

IN THE SUPREME COURT OF THE STATE OF WASHINGTON
STATE OF WASHINGTON,
Petitioner,
V.
WILLIAM L. PHILLIP JR.,
Respondent.
PETITION FOR REVIEW

DANIEL T. SATTERBERG King County Prosecuting Attorney

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A. <u>IDENTITY OF PETITIONER</u>

The State of Washington, Petitioner here and Respondent below, respectfully asks this Court to review the published decision of the Court of Appeals in State v. Phillip, No. 77175-2-I, slip op. (Wash. Ct. App. Div. I, Aug. 5, 2019) (hereinafter, "Phillip II"). Appendix A.

B. <u>ISSUES PRESENTED FOR REVIEW</u>

- 1. This Court has previously held that judicial authorization to search may come in the form of a court order or a subpoena, as long as the authorization meets the standards for search warrants. The State in this case obtained judicial authorization to procure records from cellular telephone towers by asking a trial court judge after litigation in open court to issue a subpoena duces tecum for the records upon a finding of probable cause. Did the Court of Appeals err by holding that all judicial authorizations to search *must* be obtained using a search warrant?
- 2. There is no requirement in law that a search warrant or other judicial authorization for a search expressly identify which facts establish the likelihood that evidence will be found in the place to be searched. The trial court found here that there was probable cause to believe William Phillip, who lived in Oregon, had murdered Seth Frankel in Washington, on a particular date, and the court accordingly authorized a search of cell

tower data that would provide evidence as to Phillip's location on that date. Did the Court of Appeals err by creating a requirement that judicial authorization for a search must expressly articulate the factual basis for believing that evidence of the crime will be found in the place to be searched, and did the court also err in holding that such a connection was not established here when there was probable cause to believe that the defendant committed a murder and the "place" to be searched (cell tower records) would reveal the defendant's proximity to the murder scene at the time of the crime?

- 3. Did the Court of Appeals err in holding that the trial court applied less than a constitutional standard to the question at hand?
- 4. Did the Court of Appeals err in suggesting that the State had a duty to withhold information from the trial court?

C. STATEMENT OF THE CASE

1. FACTUAL BACKGROUND AND PROCEDURAL HISTORY.

This case is on interlocutory review pending re-trial of William Phillip for the murder of Seth Frankel. Phillip's first conviction was reversed after the Court of Appeals held that probable cause was not established to search cell phone tower records held by Phillip's cellular

service provider. The facts of the crime are detailed in the first Court of Appeals decision. State v. Phillip, No. 72120-8-I (Wash. Ct. App. Div. I, Aug. 29, 2016) (unpublished) (hereinafter, Phillip I). The more recent procedural history is described in the Court of Appeals decision issued this month. State v. Phillip, No. 77175-2-I, slip op. (Wash. Ct. App. Div. I, Aug. 5, 2019) (hereinafter Phillip II).

In short, Phillip was convicted of killing Frankel, a man he had never met, simply because Frankel was dating a woman Phillip was interested in romantically. Phillip lived in Portland, Oregon and Frankel lived in Auburn, Washington. Based on evidence showing Phillip had animosity towards Frankel, police obtained a warrant for cell tower information because, based on their investigation, they believed such information would show that Phillip drove from Portland to Auburn on the night of the crime. Phillip's DNA was later found at the crime scene and Phillip was charged with Frankel's murder.

While the case was pending trial, prosecutors sought a second warrant for the tower records because they were concerned that the affidavit seeking the first warrant had not included sufficient details – known to police at the time, but not included in the affidavit – and might

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¹ http://www.courts.wa.gov/opinions/pdf721208.pdf.

not survive a legal challenge. The second warrant was signed. The trial court judge in the first trial agreed that the second warrant for the tower records established probable cause and that police had satisfied the independent source doctrine in obtaining it. Phillip was thereafter convicted of Frankel's murder.

The conviction was overturned by the Court of Appeals, however, on the basis that the combined information contained in the two tower records warrants did not establish probable cause to believe that Phillip had committed the murder. Phillip I, at 12. Still, the appellate court affirmed other aspects of the case, including the finding that police had not chosen to search the tower records based on the results of the first warrant; rather, the police had independently decided to seek those records based on facts known at the time of the warrant. The matter was remanded for retrial. Id.

2. PROCEEDINGS ON REMAND AFTER FIRST REVERSAL

The case was assigned to a new judge for retrial. The State again sought judicial authorization to obtain the tower records, but this time the State urged the court to consider the entire, untainted body of information available to police at the time of the investigation, rather than simply the more limited scope of information that had been included in the two

previous affidavits for the tower records. This information was contained in three additional sworn search warrant affidavits.

Because the search issues had already been litigated on appeal and were likely to be challenged after any new judicial authorization, and because trial proceedings were on-going and Phillip was represented by counsel, the State asked the trial court to authorize seizure of the records using the mechanism of a court-ordered subpoena duces tecum rather than a search warrant. This approach would allow all issues to be litigated at once, rather than proceeding first to obtain a warrant ex parte, and then litigating the propriety of that warrant. RP (6/26/17) 7 and RP (7/24/17) 37-38. However, the State urged the court to apply the same probable cause standard that would be required for a search warrant. RP (7/24/17) 38. Defense counsel never argued that the State must use a search warrant instead of a subpoena or that the application for a subpoena needed to better describe the connection between the crime and the tower records.

See RP (7/24/17) 44-51.

The trial court "committed a significant amount of time" to reviewing all the submissions and reading all the case law. RP (7/24/17) 60. It ruled that there was probable cause to believe Phillip had committed murder and that police were motivated to seek the latest judicially-authorized subpoena independent of the information contained in the

Duces Tecum, dated July 25, 2017). The court expressly did *not* consider the contents of the tower records that had been returned following the first warrant in making its probable cause determination. CP 142 (lines 7-8) ("This Court does not consider the cell phone location records previously obtained by the State via an invalid warrant."). As to whether the State properly sought a judicially authorized subpoena rather than a search warrant, the trial court's order provides: "...the State has very specifically requested that this Court apply a probable cause analysis to its request for a subpoena." CP 142 (bold in original). Phillip did not challenge the mechanism for obtaining judicial authorization and never argued that evidence of his location would not be found in the tower records, so the trial court made no findings on those points.

3. INTERLOCUTORY REVIEW.

Phillip sought discretionary review of the court's ruling, arguing that he had a constitutionally-protected interest in tower records and that the court had erred by authorizing a subpoena for those records. Motion for Discretionary Review at 4-10. The motion did not include the argument that the State was required to have used a search warrant rather than a judicially-authorized subpoena to obtain these records. The trial court certified that there was a controlling question of law presented in its

ruling, but did not identify the "controlling question of law." CP 147-48. The State answered the motion by arguing that, for purposes of defending the trial court's order, it was not challenging whether he had a constitutionally-protected interest in tower records. Answer to Motion for Discretionary Review at 7-8. It argued that the trial court had simply applied settled law regarding independent source doctrine to the facts of this case. <u>Id.</u> at 8. A commissioner granted the motion for discretionary review. The State moved to modify that ruling or, in the alternative, to clarify the issues that were presented for review. The motion to modify was denied and the matter proceeded to briefing.

In his merits briefing, Phillip asserted for the first time on appeal that the trial court may have erred by assuming that he did not have a constitutionally-protected interest in cell tower records. Brief of Appellant at 13. The bulk of his brief, however, argued that the independent source doctrine was not constitutionally sound, did not apply to his situation, that the trial court had misapplied the doctrine, and / or that the Court of Appeals should reconsider its application of the doctrine to his case. Brief of Appellant at 14-36. He then argued for the first time on appeal that the subpoena request was improper because it was not supported by sworn declarations. Brief of Appellant at 39-40.

The State responded to each of these arguments. It noted that the trial court rulings were plainly based on the constitutional doctrine; the court did not presume that Phillip had a lesser right in tower records.

Brief of Resp. at 35-36. The State pointed out that the subpoena-versus-warrant issue had never been raised in the motion for discretionary review and was, thus, beyond the scope of review, but it also noted that this Court's decisions plainly gave courts authority to use a subpoena instead of a warrant. Brief of Resp. at 36-37.

The Court of Appeals issued a published decision that did not address the independent source doctrine.² Instead, the court adopted the holding of <u>Carpenter v. United States</u>, ___ U.S. ___, 138 S. Ct. 2206, 201 L. Ed. 2d 507 (2018), which made clear that people have a reasonable expectation of privacy in tower records. The trial court's ruling presumed that Phillip had a constitutionally-protected right in tower records and the State never contested that issue on appeal.³ Thus, the Court of Appeals holding on this point is not raised in this petition for review.

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² The court filed an opinion on July 1, 2019 and the State filed a petition for review on July 30, 2019. On August 5, 2019, the court entered an order withdrawing the July 1st opinion and replacing it with a new published decision. This petition seeks review of the decision filed on August 5th. The new opinion added footnotes 2, 9, and 10.

³ Whether a person has an expectation of privacy in tower records was first raised by one of the Court of Appeals judges in the first appeal in a question to defense counsel at oral argument. The State raised the argument on remand to preserve any possible arguments with respect to that issue. However, the State expressly abandoned any such argument in

The Court of Appeals decision then effectively overruled several prior decisions of this Court that had allowed investigators to obtain constitutionally protected evidence using judicially-authorized subpoenas or court orders, instead of seeking a search warrant. Phillip II, slip op. at 14-15. The court believed that this holding was compelled by Carpenter: "Under the Supreme Court's recent decision in Carpenter, an individual maintains an expectation of privacy in CSLI records, and the way to obtain such records is through a warrant." Slip op. at 10. This argument was raised by the judges for the first time at oral argument. The State addressed the judges' concern by noting that Carpenter had disapproved of a subpoena process that would allow tower records to be shared on a showing of less than probable cause. The Court of Appeals responded to this oral argument in its decision by saying that Carpenter demands a warrant under all circumstances. Slip op. at 15.

The court's opinion also faulted the State for materials it submitted in support of the subpoena because the State did not shield the court from the contents of the improperly obtained records. Slip op. at 7.4 Although

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light of <u>Carpenter</u>. Brief of Resp. at 35, n.7. <u>See also</u> Answer to Motion for Discretionary Review at 7-8.

⁴ This issue was not raised as an assignment of error by the appellant, but it was the subject of persistent questioning at oral argument, and the language and underlining appearing on page 7 of the published opinion appears critical of the State's approach.

the opinion suggests that the court was not reversing on this basis, the language and styling of the opinion will likely suggest otherwise to courts and litigants. Slip op. at 17, n.10.

Finally, the Court of Appeals held that the trial court's subpoena must be vacated because the State had failed to "connect the facts known to the State to the need for Phillip's [tower] records" and because "the trial court's order also failed to include any particularized finding of what fact supported a conclusion that the State had met its probable cause burden for Phillip's cell phone records." Slip op. at 16. The Court of Appeals also held that the trial court had failed to make a "particularized finding" as to that connection. Slip op. at 16 ("To be constitutionally valid, a warrant must not only be supported by probable cause but it must also specifically tie the facts known to the State to the specific evidence it seeks to obtain.").⁵

D. REASONS REVIEW SHOULD BE ACCEPTED AND ARGUMENT

This Court may review a decision of the Court of Appeals that conflicts with a decision of the Supreme Court or another appellate court, that involves a significant question of law under the Constitution of the

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⁵ Phillip had not raised these arguments in his Motion for Discretionary Review or in his briefing.

State of Washington or the United States, or that involves an issue of substantial public interest that should be decided by the Supreme Court.

RAP 13.4(b)(1) - (4). This case meets all those criteria on several issues.

First, the Court of Appeals was mistaken that <u>Carpenter</u> demands a search warrant for all searches. Such a holding conflicts with several prior decisions of this Court and with Washington court rules, it places form over substance, and it will sow confusion in the law as to whether courts can still rely on this Court's prior decisions. RAP 13.4(b)(1).

Second, the Court of Appeals reversed the trial court's subpoena because its order "failed to include any particularized finding" of what fact supported a conclusion that the State was entitled to tower records. No such "particularized finding" is required under the law for search warrants. Moreover, the absence of such a "finding" is plainly harmless here, where it is obvious that cell tower records were sought because they would reveal whether Phillip was near the scene of Frankel's murder. This new requirement conflicts with existing Washington law and its application was flawed. Review is appropriate under RAP 13.4(b)(1), (3), (4).

Third, the Court of Appeals erroneously held that the trial court had imposed a non-constitutional standard to Phillip's arguments. This is simply mistaken. The trial court plainly applied a constitutional standard.

Fourth, the Court of Appeals erred in suggesting the State should not have told the trial court judge what the tower records showed.

1. THE DECISION BELOW EFFECTIVELY
OVERRULES SEVERAL OF THIS COURT'S PRIOR
DECISIONS BASED ON A FAULTY
INTERPRETATION OF CARPENTER V. U.S.

This Court has held several times that constitutionally-protected material can be obtained through judicial authorization as long as the authorization meets the standards applied to search warrants. The Court of Appeals held that these decisions cannot stand in light of a recent decision from the United States Supreme Court. This holding is erroneous and will sow confusion as to the mechanism for obtaining judicial authorization of constitutionally-protected materials.

In <u>State v. Garcia-Salgado</u>, 170 Wn.2d 176, 240 P.3d 153 (2010), this Court held that the taking of DNA could be authorized by a court order as long as the order met the standards applied to search warrants. The holding was very particular.

While a cheek swab for DNA is a search and requires a warrant absent the existence of an exception, the warrant requirement of the Fourth Amendment and article I, section 7 may be satisfied by a court order. Normally, a warrant in Washington State is issued under CrR 2.3, but neither the state constitution nor the federal constitution limits warrants to only those issued under CrR 2.3. A court order may function as a warrant as long as it meets constitutional requirements.

Garcia-Salgado, 170 Wn.2d at 186. Similarly, in State v. Reeder, this Court held that "[o]ur cases have found that the authority of law to collect private records encompasses more than a warrant based on probable cause." 184 Wn.2d 805, 817, 365 P.3d 1243 (2015). In State v. Miles, this Court noted no distinction between the mechanism of a search warrant or subpoena as long as a neutral magistrate supplied the authority of law. 160 Wn.2d 236, 247, 156 P.3d 864 (2007). In State v. Maxfield, this Court held that "authority of law includes legal process such as a search warrant or subpoena." 133 Wn.2d 332, 342, 945 P.2d 196 (1997). In State v. Gunwall, this Court held that "[t]he 'authority of law' required by Const. art. I, § 7 in order to obtain records includes authority granted by a valid, (i.e., constitutional) statute, the common law or a rule of this court." 106 Wn.2d 54, 68-69, 720 P.2d 808 (1986).

The decision of the Court of Appeals in this case calls these holdings into question on the basis of Carpenter v. United States, ____ U.S. ____, 138 S. Ct. 2206, 201 L. Ed. 2d 507 (2018). Phillip II, slip op. at 14-15. Carpenter does not overrule this Court's prior decisions. The Supreme Court simply disapproved in that case of an authorization for 127 days of cellular tower data that had been obtained by investigators under the authority of a statute *that did not require a finding of probable cause*. Carpenter, at 2221 ("...we also conclude that the Government must

generally obtain a warrant supported by probable cause before acquiring such records."). When the Court later said that police must "get a warrant," it was simply a short-hand way of saying that police must obtain judicial authorization that meets warrant requirements. It was not asked to hold, nor did it hold, that other warrant-like mechanisms such as a judicially authorized subpoena or court order are forbidden.

This poses significant constitutional issues. Law enforcement officers and prosecutors must know whether they can still rely on this Court's precedents or whether they can now only seek judicial authorization to seize constitutionally protected evidence by using a search warrant. Similarly, criminal defendants – who cannot obtain a search warrant – must know whether there is still a mechanism for them to obtain and use at trial evidence shielded by the constitutional protected privacy interests of others. The conflict among these precedents on such important constitutional issues requires review by this Court under RAP 13.4(b)(1), (3), and (4).

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⁶ For example, in embezzlement cases it is not uncommon for the defendant to seek the bank records of the victim or a third party. Similarly, defendants commonly seek the medical and mental health records of victims in violent and sex crime cases. These victims or third parties have a reasonable expectation of privacy in the information in the records. If these types of records can only be obtained via a search warrant and cannot be obtained via a judicially authorized subpoena or a court order – as the Court of Appeals has now held – then there is no mechanism for a criminal defendant to obtain such evidence because defendants cannot request a search warrant. CrR 2.3(a).

2. THE DECISION BELOW CREATES A
"PARTICULARIZED FINDING" REQUIREMENT FOR
WARRANTS THAT DOES NOT EXIST UNDER
CURRENT LAW

The Court of Appeals opinion faults both the State and the trial court for not being more particularized. Neither criticism is justified.

The State agrees that to obtain judicial authorization for a search "there must be a clear indication that the desired evidence will be found."
State v. Garcia-Salgado, 170 Wn.2d at 186. The Court of Appeals faulted the State because it did not "connect the facts known to the State to the need for Phillip's [tower] records." Slip op. at 16. But the connection between this murder and the tower records is obvious. Phillip lived in Portland and Frankel lived in Auburn. If there was probable cause based on all the available evidence to believe that Phillip committed the murder, then the tower data would produce further evidence, as that data would have recorded the movements of Phillip's phone on the relevant date. There is no requirement that such an obvious connection be expressly stated in an affidavit.

Moreover, the Court of Appeals held that the order authorizing the State to obtain the tower records was deficient because the trial court did not *expressly* say which facts supported its conclusion that the tower records would reveal evidence of a crime. This holding is highly

problematic. There is currently no requirement in the law that a search warrant or judicial order *explain* the reviewing magistrate's reasoning. There is no legal requirement that magistrates enter formal findings of fact and conclusions of law. Indeed, each of the search warrants in this case, like all search warrants, simply orders the target to be searched based on the information provided in the affidavit. The holdings of the Court of Appeals on these points create a requirement that is found nowhere in existing law.

3. THE COURT OF APPEALS ERRED IN HOLDING THAT THE TRIAL COURT APPLIED AN IMPROPER STANDARD.

The Court of Appeals held that the trial court had applied a lower standard to tower records. Slip op. at 14 (quoting the language "[o]ne could certainly hold that Mr. Phillip's expectation of privacy in his personal cell phone and apartment is higher than his expectation of privacy in the historic cell tower location records"). Id. It later held that this lower standard, coupled with the alleged failure to make a "particularized finding" discussed above, required reversal. The Court of Appeals was mistaken about the nature of the trial court's ruling because it failed to consider how the quoted language fit into the trial court's order.

The relevant quote is found on the last page of the trial court's order as the final sentence of a paragraph in which the trial court rejected

defense counsel's argument that Phillip has an *absolute* expectation of privacy in the cell phone usage records that would trump *any* release of such records. CP 144. The full context of the quote is as follows.

Defense argues that Mr. Phillip has an absolute expectation of privacy in the cell phone usage records that should not only preclude the issuance of the subpoena, but also deem the evidence inadmissible at trial. Defense further argues that there is no diminished expectation of privacy reducing the constitutional protections—specifically those protections afforded under the Washington State Constitution Article I, Section 7. Based on current law, Mr. Phillip's expectation of privacy in cell phone usage records or identity of tower or panel that his phone may have utilized at any particular point in time is not a legitimate expectation of privacy to the extent that it would overcome the finding of probable cause and the application of the [independent source] doctrine. The Court of Appeals specifically found that the warrants issued for Mr. Phillip's apartment, his cell phone contents, and his DNA were proper and lawful after disregarding the unlawfully obtained cell phone records. *One could certainly* hold that Mr. Phillip's expectation of privacy in his personal cell phone and apartment is higher than his expectation of privacy in the historic cell tower location records.

CP 143-44 (italics added).

In short, the trial court was not ruling that Phillip had merely a non-constitutional expectation of privacy in tower records, it was simply ruling that his expectation of privacy in the records was *the same as* the expectation of privacy that had existed in other cases where courts had applied the independent source doctrine. In other words, it was merely saying that his privacy interest in the tower records must yield to a valid judicial authorization, whether it be a subpoena or a warrant, just as has

been done in other cases. The language echoes the State's earlier argument, i.e., that if searches of apartments and DNA can be authorized and admissible under the independent source rule, then certainly cell tower records can be, too. See RP (7/24/17) at 51-52. Because this ruling is part of the court's rationale, and is plainly mistaken, reversal is required.

4. THE DECISION BELOW SEEMS TO REQUIRE THAT A SEARCH WARRANT AFFIANT WITHHOLD INFORMATION FROM THE MAGISTRATE REGARDING WHAT HAS OCCURRED IN THE INVESTIGATION TO DATE.

The decision by the Court of Appeals disparages the State for providing the trial court with affidavits for search warrants that contained information about the contents of the tower records. Slip. op. at 7 (listing with underlining the instances where tower records data was shared), 16 ("Four of the six affidavits submitted included specific details of, and argument about, Phillip's illegally obtained cell phone records.").

Although the amended opinion says that the point of highlighting these matters was to show that the trial court should have made particularized findings about the connection between probable cause and the place to be searched, the opinion as a whole still seems to denigrate inclusion of the tower record information. Compare slip op. at 7 with 16, n.10 (repeatedly stating that the State included information from the tainted records, with emphasis).

It is routinely assumed that in the context of litigation over improper material in search warrants, a reviewing judge will ignore information that it should not consider and then make a finding of probable cause without the information. State v. Ollivier, 178 Wn.2d 813, 847, 312 P.3d 1 (2013). This is true as to all search warrant litigation, including litigation as to whether the independent source doctrine applies. State v. Gaines, 154 Wn.2d 711, 720, 116 P.3d 993 (2005).

The language of the Court of Appeals opinion suggests that law enforcement should bear the burden of preemptively withholding such information from the reviewing magistrate. This, however, creates a perilous and perhaps impossible duty for law enforcement. What information should be shared with a magistrate or trial judge who is called upon to authorize a search? If law enforcement excises certain historical facts or data, they risk being accused of hiding relevant background. If, on the other hand, they include that background, they risk the disapprobation shown in the opinion below. For these reasons, the decision of the Court of Appeals conflicts with prior decisions of this Court on an important constitutional matter, calling for review under RAP 13.4(b)(1), (3) and (4).

E. <u>CONCLUSION</u>

This Court should grant review to clarify that judicial authorization to search may be issued by search warrant, court order, or subpoena as long as the standards for search warrants are met. It should also grant review to clarify that the authorizing judge need not expressly state which facts support its warrant or subpoena, and that such express language is unnecessary as to the obvious connection between a suspect's location during the time of a murder and the need for cell tower records that will help establish that location. This Court should also correct the Court of Appeals' mischaracterization of the trial court's ruling. Finally, this Court should grant review to make clear that applicants seeking judicial authorization for a search should not be encouraged to withhold information from the reviewing magistrate or judge.

DATED this 4th day of September, 2019.

Respectfully submitted,

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FILED 8/5/2019 Court of Appeals Division I State of Washington

IN THE COURT OF APPEALS OF THE STATE OF WASHINGTON

STATE OF WASHINGTON,) No. 77175-2-I
Respondent,))) DIVISION ONE
V.)
WILLIAM PHILLIP, JR.,	ORDER WITHDRAWINGOPINION AND SUBSTITUTINGOPINION
Appellant.)))

The court has determined that the opinion in the above-entitled case filed on July 1, 2019, shall be withdrawn and a substitute published opinion be filed. Now, therefore, it is hereby

ORDERED that the opinion filed on July 1, 2019, is withdrawn and a substitute published opinion shall be filed.

Mann, A.C. J.

Scleiveller,

appelwick C.J.

FILED 8/5/2019 Court of Appeals Division I State of Washington

IN THE COURT OF APPEALS OF THE STATE OF WASHINGTON

STATE OF WASHINGTON,		No. 77175-2-I	
Re	espondent,)	DIVISION ONE	
V.)	DIVISION ONE	
WILLIAM PHILLIP, JR	.,	PUBLISHED OPINI	ON
Ą	opellant.)	FILED: August 5, 20)19
	/		

MANN, A.C.J. — In the digital age that we live in, cell phones are now a "pervasive and insistent part of daily life." But with the advent of this new technology, comes the potential for its abuse. Cell phone data, for example, represents a new frontier in police investigative tactics. Cell-site location information (CSLI) is highly detailed data, which can create a historical map of where a particular cell phone traveled during a set period of time. Based on this technology, police are able to look back in time and find out precisely where anyone was at a given time, buttressed only by the retention policy of the individual's wireless provider.

¹ Riley v. California, 573 U.S. 373, 385, 134 S. Ct. 2473, 2484, 189 L. Ed. 2d 430 (2014).

The protection against abuse of this highly detailed and personal information is through a familiar mechanism: the constitutional requirements of a warrant. A warrant, supported by probable cause and meeting the particularity requirement, provides an individual with the constitutionally required protections against privacy invasions by the state.

William Phillip sought discretionary review of a trial court order approving a subpoena issued to Phillip's wireless provider requiring the provider to release Phillip's CSLI records. Because the State failed to seek issuance of a warrant, and State and trial court failed to recognize Phillip's privacy interest in the CSLI records, we reverse, vacate the subpoena, and remand for further proceedings.²

I.

In May 2010, Phillip lived in Portland, Oregon.³ Seth Frankel lived in Auburn, Washington. Frankel's girlfriend, Bonnie Johnson, lived part-time with Frankel in Auburn and part-time in Portland where she worked.

On May 21, 2010, Johnson became concerned when she was unable to reach Frankel by phone. Johnson contacted Frankel's neighbor, who went to Frankel's house and observed a body lying on the floor. The Auburn police department responded and discovered Frankel was dead due to a knife wound to his throat. An 18-inch black zip tie was attached to one of Frankel's wrists and another zip tie was found near his body. Frankel's house was locked and appeared orderly other than the area immediately

² Phillips moved to strike the State's statement of additional authorities. We deny the motion to strike.

³ The background facts are taken from this court's opinion in <u>State v. Phillip</u>, No. 72120-8-I (Wash. Ct. App. Aug. 29, 2016) (unpublished), http://www.courts.wa.gov/opinions/pdf/721208.pdf

surrounding Frankel's body. A medical examiner estimated Frankel's time of death as between 8:00 p.m. May 21 and 4:30 a.m. May 22, 2010.

Over the next few days, Auburn police interviewed Johnson multiple times.

During these interviews and a consensual search of Johnson's cell phone, police discovered that Johnson had been in frequent contact by telephone with Phillip and another man from Sacramento, California. Text messages between Johnson and Phillip appeared flirtatious.⁴

On May 25, 2010, at the request of the Auburn police, a Portland police officer visited Phillip. Without telling him that Johnson was dead or that he was investigating a murder, the officer asked if Phillip knew Johnson. Phillip stated that Johnson was a friend. When asked if he had been to Auburn recently, Phillip responded that he wanted to exercise his right to counsel.

Over the course of their investigation, the Auburn police obtained a total of five warrants. First, on May 27, 2010, the Auburn Police obtained a warrant requiring AT&T to provide them with Phillip's CSLI records. The affidavit for the May 2010 warrant described the crime scene, that Johnson and Frankel were in a relationship, and that Johnson continued to speak to her previous boyfriend, Phillip.

On June 9, 2010, the police visited the convention center where Phillip worked. Phillip's supervisor explained that Phillip commonly used zip ties in his job. The zip ties used at Phillip's work were identical to the zip ties found in Frankel's home.

The police received Phillip's CSLI records from AT&T on June 20, 2010. The records revealed that on the day of Frankel's murder Phillip traveled from Portland,

⁴ Auburn police eliminated the California man as a potential suspect because his cell phone records revealed that at the time Frankel was murdered, the man was in the Sacramento, California area.

Oregon to Auburn, Washington. Phillip remained in Auburn—at times within blocks of Frankel's home—until approximately 9:00 p.m., and then traveled back to Portland.

On June 22, 2010, the police obtained a warrant to search Phillip's apartment, vehicle, and person. While executing that warrant, the police seized Phillip's cell phone and journal. In his journal, Phillip expressed that he was obsessed with Johnson and that Frankel was not good enough for her.

Auburn police then spoke with Katy Sanguino, Phillip's mother. She explained that Phillip, who only owned a motorcycle, had borrowed her car from May 21 to May 22, 2010. Sanguino gave the police consent to search her vehicle, where police found traces of blood on the inside driver's door handle.

In August of 2010, the Washington State Patrol Seattle Crime Laboratory determined that a bloodstained towel from the crime scene revealed two different deoxyribonucleic acid (DNA) types. The first type was from Frankel, the second was from an unknown male. On November 5, 2010, the police obtained a warrant for Phillip's DNA. That DNA sample revealed that Phillip was a possible contributor of the second DNA sample and only about 1 in 2.2 million individuals could have contributed the sample. After the DNA results came in, police arrested Phillip and charged him with first degree murder.

The police's fourth warrant came on January 25, 2012, and allowed the police to search the physical contents of Phillip's cell phone. In March 2012, Wyman Yip, the King County Prosecutor assigned to Phillip's case, asked the Auburn police to seek a more thorough warrant for Phillip's CSLI records. Yip stated that the May 2010 warrant was defensible, but the affidavit could have included other facts that were known at the

time. Police prepared a new affidavit that incorporated the affidavit used to obtain the May 2010 warrant and provided further details about the crime scene and Johnson's relationship with Phillip. The trial court issued the warrant for Phillip's CSLI records on March 22, 2012.

Pre-trial, Phillip moved to suppress all evidence obtained during the execution of the search warrants. The trial court denied the motion. Although the court found that the May 2010 warrant was not supported by probable cause, it determined that the March 2012 warrant was supported by probable cause and met the requirements of the independent source doctrine. The trial court also determined that the remaining warrants were valid.

Phillip was tried for first degree murder. After his first trial ended in a hung jury, a second jury convicted Phillip of Frankel's murder. Phillip appealed his conviction to this court.

On appeal, we concluded that the facts in the affidavits used to obtain the May 2010 and March 2012 warrants for Phillip's CSLI records failed to provide a sufficient factual basis from which to infer that evidence of the crime would likely be found on Phillip's CSLI records. As we explained:

The March 2012 affidavit incorporates the May 2010 affidavit and thus includes the earlier affidavit's brief description of the crime scene, identification of Johnson as Frankel's girlfriend, information that Johnson asked the neighbor to check on Frankel, and description of Phillip as a man with whom Johnson had a close relationship. The March 2012 affidavit provides further details about the crime scene, including the fact that doors were locked and that, except for the area immediately surrounding the body, the apartment appeared untouched. It also includes Johnson's statements that Phillip had served in the military, he was the only person she knew who had ever spoken ill of Frankel, he was the only person she could think of who would want to hurt Frankel, and he was extremely upset when she broke up with him. The affidavit reports

Phillip's statement to the Portland police that Johnson was "just a friend" and his invocation of the right to counsel when asked if he had ever been in Auburn.

The affidavit includes copies of text messages between Johnson and Phillip in the week of Frankel's death. The text messages appear flirtatious. In one message, Phillip refers to Frankel as an "unhot old man." In Johnson's reply, she tells Phillip not to speak about Frankel like that. The text messages do not express any intent to harm Frankel.

The facts in the affidavit indicate that Phillip had a close relationship with Johnson and frequently communicated with her by telephone. Johnson said that Phillip was the only person she could think of who had spoken ill of Frankel and who might want to harm Frankel. But the only evidence supporting these assertions was Phillip's text referring to Frankel as an "unhot old man" and Johnson's claim that Phillip was very upset when she broke up with him. These facts at most suggest that Phillip may have been jealous of Frankel's relationship with Johnson. But they do not create a reasonable inference that Phillip was involved in Frankel's death or that evidence relating to Frankel's death would likely be found in Phillip's cell phone records.

The affidavit also establishes that Phillip did not want to discuss with police whether he had traveled to Auburn. This fact may have indicated to police that further investigation was warranted, but it does not establish a connection sufficient to infer that evidence of the crime would likely be found in Phillip's cell phone records. "Absent a sufficient basis in fact from which to conclude evidence of illegal activity will likely be found at the place to be searched, a reasonable nexus is not established as a matter of law." Thein, 138 Wn.2d at 147. [5] See, e.g., State v. Smith, 93 Wn.2d 329, 352, 610 P.2d 869 (1980); State v. Helmka, 86 Wn.2d 91, 92-93, 542 P.2d 115 (1975); State v. Patterson, 83 Wn.2d 49, 52, 61, 515 P.2d 496 (1973).

The State argues that the facts in the affidavit give rise to a chain of inferences supporting probable cause. The State argued below that Phillip's relationship with Johnson gave him a motive to harm Frankel, Phillip could have obtained a key to the apartment from Johnson, and Phillip thus may have had access to Frankel. The State further argued that Johnson and Phillip may have been jointly involved in the crime and that if either of them was the killer, evidence of the crime would likely be found in Phillip's phone records.

These are mere speculations. The facts in the affidavit provide no basis for inferring that Johnson and Phillip conspired to harm Frankel and that

⁵ State v. Thein, 138 Wn.2d 133, 977 P.2d 582 (1999).

evidence of this conspiracy would be found in Phillip's phone records. To the contrary, in the text messages, Johnson defends Frankel and instructs Phillip not to speak badly of him. Conclusory statements, speculations, and suspicions do not provide a factual basis that supports probable cause. Thein, 138 Wn.2d at 147.

Phillip, slip op. at 9-12 (internal footnote omitted).

Accordingly, we reversed Phillip's conviction because the warrants for Phillip's CSLI records were not supported by probable cause.⁶

On remand, the State moved the trial court for issuance of a subpoena duces tecum directed to AT&T for Phillip's CSLI records. Rather than offering a new affidavit in support of the subpoena, the State filed a memorandum that attached six previously filed affidavits including: (1) the December 8, 2010, certification for determination of probable cause that included information from the tainted May 2010 CSLI records, (2) the affidavit for the May 22, 2010, search warrant for the CSLI records that the trial court held insufficient, (3) an unsworn June 22, 2010, affidavit for the warrant to search Phillip's apartment, vehicle, and person, that included information from the tainted May 2010 CSLI records, (4) the affidavit for the November 5, 2010 warrant for Phillip's DNA, (5) the affidavit for the January 25, 2012 warrant for Phillip's cell phone that included information from the tainted May 2010 CSLI record, and (6) the affidavit for the March 22, 2012, renewed warrant for Phillip's CSLI records that included information from the tainted CSLI record AND that this court held insufficient.

In its accompanying legal memorandum, the State recited the evidence contained in the attached affidavits, including a recitation of the information contained in

⁶ We concluded that the three additional warrants police obtained during their investigation of Phillip were validly based on evidence independent from the evidence collected through the two invalid warrants.

the tainted CSLI records. While the State's memorandum urged the trial court to apply a probable cause standard for issuance of the subpoena, the memorandum also incorrectly asserted that our decision in Phillip "noted that the facts established that the State would have sought the cell phone usage records via the second warrant even without knowledge of what the [tainted CSLI] records showed." The State's memorandum further argued that, while it was requesting a subpoena, it should not need either a subpoena or probable cause because Phillip did not have a legitimate expectation of privacy in the cell phone records. Finally, the State argued that the

(Paraphrase in original memorandum) (quoting Phillip, slip op. at 16).

We disagree with the State's interpretation of our decision. We specifically stated:

The trial court did not err in admitting the evidence obtained from executing the warrant on Phillip's apartment and vehicle.

Under the same analysis, the November 2010 warrant authorizing search of Phillip's DNA was also valid. The warrant affidavit incorporates the previous warrants and additionally states that the bloodstained towel recovered from the murder scene had yielded a partial DNA sample from an unknown male.⁵ Police did not have a known sample of Phillip's DNA to compare with the sample obtained from the crime scene.

We conclude that the trial court did not err in denying Phillip's motion to suppress the evidence seized in executing the warrants for Phillip's apartment, motorcycle, email, cell phone, person, and DNA. But because the trial court erred in denying Phillip's motion to suppress his phone records and the cell phone records related to the number Phillip dialed on the night of the crime, we reverse and remand for further proceedings.

Phillip, slip op. at 16-17 (emphasis added).

Contrary to the State's representation to the trial court, our opinion only stated that the untainted evidence supported the warrants for Phillip's DNA, and to search his apartment, person, vehicle and cell phone. Our opinion did not state or imply that the untainted evidence supported a warrant for Phillip's CSLI records.

⁷ The State's memorandum includes the following quote from our opinion in <u>Phillip</u> to argue that a warrant was unnecessary:

Police obtained the cell phone records from AT&T on June 20. The facts in the affidavit amply demonstrate that Phillip was a person of interest under active investigation prior to that date. We conclude that based on the information gathered in their investigation prior to June 20, the police had probable cause to believe Phillip was involved in the crime and would have sought the additional warrants even without knowledge of [what the AT&T cell phone usage records showed].

independent source doctrine applied. The State asserted that <u>Phillip</u> "implicitly held that the [cell phone] records would have been admissible under the independent source rule if there had been sufficient probable cause set forth in the affidavit."

The trial court granted the subpoena for Phillip's CSLI records on July 24, 2017. In doing so, the court determined that Phillip had a lower expectation of privacy in the historic cell tower records than he did in his personal cell phone and apartment. The trial court subsequently granted Phillip's motion to stay the execution of the subpoena, and certified its decision for interlocutory appeal. RAP 2.3(b). We granted discretionary review.

11.

Phillip argues that the subpoena authorizing release of his CSLI records violates article I, section 7 of the Washington Constitution and the Fourth Amendment to the U.S. Constitution. We agree.

Article I, section 7 of the Washington Constitution provides that "No person shall be disturbed in his private affairs, or his home invaded, without authority of law." Article 1, section 7 "provides greater protection to individual privacy rights than the Fourth Amendment." State v. Betancourth, 190 Wn.2d 357, 366, 413 P.3d 566 (2018). "Whereas the Fourth Amendment prohibits 'unreasonable searches and seizures,' article 1, section 7 of our State constitution prohibits any invasion of an individual's right to privacy without 'authority of law.'" Betancourth, 190 Wn.2d at 366. Further, "[i]n contrast to the Fourth Amendment, article I, section 7 'recognizes an individual's right to privacy with no express limitations.'" Id. (quoting State v. Winterstein, 167 Wn.2d 620, 631-32, 220 P.3d 1226 (2009)).

"Unlike its federal counterpart, Washington's exclusionary rule is 'nearly categorical." Id. (quoting State v. Alfana, 169 Wn.2d 169, 180, 233 P.3d 879 (2010). Also in contrast with the Fourth Amendment, Washington does not allow a "good faith" or "reasonableness" exception to the exclusionary rule. "Under article I, section 7, the requisite 'authority of law' is generally a valid search warrant." Betancourth, 190 Wn.2d at 367.

A.

The parties devote the majority of their argument to the issue of whether the trial court properly applied the independent source doctrine—an exception to exclusionary rule—to authorize issuance of the July 2017 subpoena. We do not address application of the independent source doctrine because the subpoena fails as a matter of law. Under the Supreme Court's recent decision in <u>Carpenter</u>, an individual maintains an expectation of privacy in CSLI records, and the way to obtain such records is through a warrant.

CSLI records include precise data that can be used to create a historical map of where a particular cell phone traveled during a set period of time. As described by the United States Supreme Court in <u>Carpenter v. United States</u>, __ U.S. __, 138 S. Ct. 2206, 2211-12,, 201 L. Ed. 2d 507 (2018):

There are 396 million cell phone service accounts in the United States—for a Nation of 326 million people. Cell phones perform their wide and growing variety of functions by connecting to a set of radio antennas called "cell sites." Although cell sites are usually mounted on a tower, they can also be found on light posts, flagpoles, church steeples, or the sides of buildings. Cell sites typically have several directional antennas that divide the covered area into sectors.

Cell phones continuously scan their environment looking for the best signal, which generally comes from the closest cell site. Most modern

devices, such as smartphones, tap into the wireless network several times a minute whenever their signal is on, even if the owner is not using one of the phone's features. Each time the phone connects to a cell site, it generates a time-stamped record known as cell-site location information (CSLI)

Wireless carriers collect and store CSLI for their own business purposes, including finding weak spots in their network and applying "roaming" charges when another carrier routes data through their cell sites. In addition, wireless carriers often sell aggregated location records to data brokers, without individual identifying information of the sort at issue here. While carriers have long retained CSLI for the start and end of incoming calls, in recent years phone companies have also collected location information from the transmission of text messages and routine data connections. Accordingly, modern cell phones generate increasingly vast amounts of increasingly precise CSLI.

In <u>Carpenter</u>, the State sought and obtained court orders compelling two wireless carriers to disclose CSLI records for Carpenter's cell phone covering a time period where Carpenter was suspected of committing multiple robberies. The CSLI records confirmed that Carpenter's phone was in the vicinity of the charged robberies at the times they were committed. The Court of Appeals for the Sixth Circuit affirmed admission of the records at trial, holding that Carpenter lacked a reasonable expectation of privacy for the CSLI records because cell phone users voluntarily convey cell location data to their carriers in order to establish service. <u>United States. v. Carpenter</u>, 819 F.3d 880, 888 (6th Cir. 2016).

The Supreme Court granted certiorari and reversed. In doing so, the Court first addressed whether, as argued by the State in this case, an individual maintains an expectation of privacy in CSLI records. In answering in the positive, the Court explained that CSLI records "provide[] an intimate window into a person's life, revealing not only his particular movements, but through them his familial, political, professional, religious, and sexual associations." Carpenter, 138 S. Ct. at 2217. "With just the click of a

button, the Government can access . . . deep repositor[ies] of historical location information at practically no expense." <u>Carpenter</u>, 138 S. Ct. at 2218. Indeed, CSLI records actually "present even greater privacy concerns than the GPS monitoring of a vehicle" as considered in <u>United States v. Jones</u>, 565 U.S. 400, 132 S. Ct. 945, 181 L. Ed. 2d 911 (2012), because "a cell phone—almost a feature of human anatomy—tracks nearly exactly the movements of its owners." "A cell phone faithfully follows its owner beyond public thoroughfares and into private residences, doctor's offices, political headquarters, and other potentially revealing locales." <u>Carpenter</u>, 138 S. Ct. at 2218. "When the Government tracks the location of a cell phone it achieves near perfect surveillance . . . [and] the retrospective quality of the data here gives police access to a category of information otherwise unknowable." <u>Carpenter</u>, 138 S. Ct. at 2218.

The Court further explained that "[T]he Government can now travel back in time to retrace a person's whereabouts, subject only to the retention policies of the wireless carriers." Carpenter, 138 S. Ct. at 2218. "Whoever the suspect turns out to be, he has effectively been tailed every moment of every day for . . . years, and the police may—in the Government's view—call upon the results of that surveillance without regard to the constraints of the Fourth Amendment." Carpenter, 138 S. Ct. at 2218.

The Court concluded that accessing CSLI data from wireless carriers invades an individual's "reasonable expectation of privacy in the whole of his physical movements." Carpenter, 138 S. Ct. at 2219. And, as a result, [b]efore compelling a wireless carrier to turn over a subscribers CSLI, the Government's obligation is a familiar one—get a warrant." Carpenter, 138 S. Ct. at 2221.

The Court's concerns in <u>Carpenter</u> apply with even more persuasive force here. Just as in <u>Carpenter</u>, Phillip's cell phone data provided the State an intimate view into Phillip's life. Similar to <u>Carpenter</u>, Phillip's cell phone data precisely tracked his movements. Just as in <u>Carpenter</u>, the State traveled back in time to retrace Phillip's whereabouts: the State effectively tailed Phillip every moment, and the police may—in the State's view—call upon the results of that surveillance without regard to the constraints of article I, section 7. And just as in <u>Carpenter</u>, this court is "obligated—as '[s]ubtler and more far-reaching means of invading privacy have become available to the Government'—to ensure that the 'progress of science' does not erode Fourth Amendment protections." <u>Carpenter</u>, 138 S. Ct. at 2223 (quoting <u>Olmstead v. United States</u>, 277 U.S. 438, 473-74, 48 S. Ct. 564, 72 L. Ed. 944 (1928) (Brandeis, J., dissent), <u>overruled in part by Berger v. State of New York</u>, 388 U.S. 41, 87 S. Ct. 1873, 18 L. Ed. 2d 1040 (1967)).

Yet even more concerning is that the primary concern of article I, section 7 is to protect privacy. "[A] disturbance of private affairs must satisfy article I, section 7's authority of law requirement." State v. Miles, 160 Wn.2d 236, 249, 156 P.3d 864 (2007). Article I, section 7 "recognizes an individual's right to privacy with no express limitations[,]" Winterstein, 167 Wn.2d at 631-32, and "the paramount concern of our state's exclusionary rule is protecting an individual's right of privacy." Betancourth, 190 Wn.2d at 367.

⁸ While in <u>Miles I</u>, the Supreme Court concluded that a "search of personal banking records without a judicially issued warrant <u>or subpoena</u> . . . violated article I, section 7[,]" 160 Wn.2d at 252 (emphasis added), it did not consider the validity of a subpoena versus a warrant when the State attempted to invade an individual's reasonable expectation of privacy, especially in consideration of the U.S. Supreme Court's opinion in <u>Carpenter</u>, 138 S. Ct. at 2221.

The State argued below that Phillip had no expectation of privacy in the CSLI records because he voluntarily shared this data with his cell phone provider. Based on the State's argument, the trial court agreed that it was applying a lower threshold of protection for cell phone data: "[o]ne could certainly hold that Mr. Phillip's expectation of privacy in his personal cell phone and apartment is higher than his expectation of privacy in the historic cell tower location records." The State's argument and trial court's determination is in direct odds with the holding in <u>Carpenter</u>. This was in error as Phillip has a reasonable expectation of privacy in his cell phone records, which was seriously impeded when the police obtained those records without a valid warrant or probable cause.

B.

In addition to misstating Phillip's reasonable expectation of privacy in his CSLI records, the State also failed to apply for and obtain a warrant based on probable cause. The State argues that it was justified in requesting a subpoena using a probable cause standard because the probable cause standard, regardless of what mechanism it is attached to, sufficiently satisfied the authority of law requirement of article I, section 7. Because of the expectation of privacy associated with CSLI records, we disagree.

The State attempts to distinguish <u>Carpenter</u> by arguing that the Supreme Court did not say that a warrant was required in all situations, but instead said that a subpoena or court order based on a reasonable grounds standard was insufficient.

While the State is correct that the court order in <u>Carpenter</u> was based on a reasonable ground standard, this does not diminish the Supreme Court's mandate: "Before compelling a wireless carrier to turn over a subscriber's CSLI, the Government's

obligation is a familiar one—get a warrant." Carpenter, 138 S. Ct. at 2221 (emphasis added). And as the Court further explained "this Court has never held that the Government may subpoen third parties for records in which the suspect has a reasonable expectation of privacy." Id.

The State also cites to <u>Garcia-Salgado</u>, 170 Wn.2d 176, 240 P.3d 153 (2010), as support for its argument that the subpoena here was the functional equivalent of a warrant. While in <u>Garcia-Salgado</u>, our Supreme Court held that "the warrant requirement of the Fourth Amendment and article I, section 7 may be satisfied by a court order[,]" 170 Wn.2d at 186, we disagree with the State that this ends our analysis. First, the United States Supreme Court established a clear mandate that in order to obtain cell phone records the government must get a warrant. <u>Carpenter</u>, 138 S. Ct. at 2221. And as <u>Garcia-Salgado</u> was decided eight years before <u>Carpenter</u>, our Supreme Court did not consider its analysis of judicial orders in light of <u>Carpenter</u>.

But more importantly, our Supreme Court in <u>Garcia-Salgado</u> did not find that a court order per se met the article I, section 7 authority of law requirement. Instead, the court found that "[a] court order <u>may</u> function as a warrant as long as it meets constitutional requirements." <u>Garcia-Salgado</u>, 170 Wn.2d at 186 (emphasis added).⁹
For a court order to sufficiently replace a warrant, the order

must be entered by a neutral and detached magistrate, must describe the place to be searched and items to be seized; and must be supported by probable cause based on oath or affirmation, and there must be a clear indication that the desired evidence will be found, the method of intrusion

⁹ This same concern undercuts the State's citation in its statement of additional authorities to State v. Reeder, 184 Wn.2d 805, 817, 365 P.3d 1243 (2015). Reeder does not hold that a subpoena per se meets the authority of law requirement, but rather that because "[t]he Fourth Amendment does not protect information in bank records," and therefore probable cause was not required to obtain the bank records in that case, the specific subpoena sought there met the authority of law requirement. See Reeder, 184 Wn.2d at 824-25.

must be reasonable, and the intrusion must be performed in a reasonable manner.

Garcia-Salgado, 170 Wn.2d at 186.

The State did not meet this standard. The State failed to support its revised subpoena request with an updated affidavit of probable cause. Instead, the State simply attached its previous affidavits. Four of those six affidavits submitted included the specific details of, and argument about, Phillip's illegally obtained cell phone records. Moreover, this court held in Phillip that the two affidavits used to obtain the CSLI records failed to demonstrate probable cause. To be constitutionally valid, a warrant must not only be supported by probable cause but it must also specifically tie the facts known to the State to the specific evidence it seeks to obtain. See Garcia-Salgado, 170 Wn.2d at 186. The State made no effort to connect the facts known to the State to the need for Phillip's CSLI records.

The trial court then followed the State's recommendation and granted the requested subpoena. But the trial court's order also failed to include any particularized finding of what fact supported a conclusion that the State had met its probable cause burden for Phillip's cell phone records. When combined with the trial court's mistaken belief that Phillip had a reduced expectation of privacy in his CSLI records, it's impossible, from this record, to determine whether the State had probable cause, compliant with the independent source doctrine, to obtain a warrant for Phillip's CSLI records.

¹⁰ The State also cites to <u>Read</u>, 147 Wn.2d at 245, for the contention that because a trial court judge is often tasked with disregarding inadmissible evidence it was not improper for the State to include these details in its subpoena request. This argument misses this point. It is not the fact that the State included this illegally obtained information that makes its subpoena request faulty but rather that the State failed to specifically connect the information it legally obtained to its need for Phillip's CSLI records.

We reverse, vacate the subpoena, and remand for further proceedings.

Man, ACT.

WE CONCUR:

Cleirelle, J. Ceppelwik, C.J.

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